has reportedly accused of being personally corrupt, occupies Crimea, destabilizes Ukraine, menaces our NATO allies in Europe, violates the Intermediate-Range Nuclear Force Treaty, sends weapons to Iran, and bombs U.S.-backed forces in Syria to prop up the murderous regime of Bashar Assad, and all for the benefit of a rocket plant in Alabama.

I won't go into too many details here, except to point out that after the United States imposed sanctions against Russia in March of 2014, Russian Deputy Prime Minister Dmitry Rogozin, who oversees the space industry in Russia, indicated several times that Russia expects that the United States will not use RD-180 engines for military launches and threatened to stop supplying them.

Rogozin declared: "We are not going to deliver the RD-180 engines if the United States will use them for noncivil purposes. We also may discontinue servicing the engines that were already delivered to the United States." He also threatened to deactivate all GPS sites in Russian territory and ban U.S. astronauts from the International Space Station by 2020. Rogozin suggested that in the future, the United States should deliver "its astronauts to the ISS with a trampoline."

Later that year, Rogozin appeared to reconsider. After all, in order to design and build more rocket engines in Russia, Rogozin said, "we need free money. This is why we are prepared to sell them . . . taking the sanctions very pragmatically."

So what are Russia's two desired outcomes? On the one hand, America continues its dependency on Russian rocket engines. On the other hand, America helps Putin go around sanctions by getting "free money" for rocket engines. And this is who ULA and its congressional sponsors want us to do business with?

At the same time, Russia has threatened to cut off supply, Energomash has pursued other business opportunities with other countries that would give Russia a freer hand in making good on its threats—most notably, China.

In July 2015, President Putin signed a new law that consolidated the Russian space industry under a single state corporation, an entity called Corporation Roscosmos. This was done to enhance the power of the Russian Government to better implement state-based policy and control the space industry. He signed an order that will effectuate this law.

In addition, Putin appointed Igor Komarov chief executive of the newly created Corporation Roscosmos. Komarov was the former chairman of one of Russia's largest carmakers and an adviser to Sergei Chemezov. Chemezov, who was also appointed to the board, is said to have served as a KGB officer with Vladimir Putin in Germany back in the 1980s, and he has been targeted by our sanctions.

Under the same order, Putin also appointed Russian Deputy Prime Minister Dmitry Rogozin, and the list goes on and on.

So why do we want U.S. taxpayers sending millions of dollars to the Russian Government when Vladimir Putin occupies Crimea, destabilizes Ukraine, et cetera. To add insult to injury, this last year, on the defense bill, we had to legislate to stop—to stop—the U.S. Defense Department from giving \$800 million per year to ULA. That is the outfit that now launches using Russian rockets-ULA-with Russian rocket engines. We had to prohibit the continued payment of \$800 million a year they were paying them to stay in business. It is amazing. I figured out that roughly, since 2006, we have paid this ULA, which is a combination of Boeing and Lockheed Martin, some \$7 billion to stay in business. It used to be called the military industrial complex that Eisenhower warned us about when he was leaving office. It is now the military industrial congressional complex that puts in a 2,000-page bill a requirement to build a \$225 million ship that nobody wants and that the Navy doesn't need, for the second year in a row. That is \$450 million of your tax dollars that went to build two ships that the Navy neither needs nor wants.

My friends, do you wonder about the cynicism of the American people? Do you wonder why they think the way we are doing business in Washington is corrupt, when we spent \$240 million in 2 years on two ships that the Navy doesn't want or need and when we subsidize an outfit—the only one that until recently does space launchesand paid them \$800 million a year to stay in business, spend hundreds of millions of dollars on unspecified scientific programs, take hundreds of millions of dollars from medical research that has nothing to do with defense and take it out of defense? Would we wonder that the American people are angry and frustrated? Look at what we are doing with their tax dollars.

I don't know if it was 48 or 72 hours that we had to vote up or down on a 2,000-page, \$1.1 trillion document, and no amendments were allowed.

So I say to my colleagues: Do not wonder; do not be curious why they are out there flocking to the banner of Senator SANDERS, the only announced socialist in the U.S. Senate and on the other side people like Donald Trump, who has never had anything to do with Washington, DC. They should not be surprised.

Well, all I can say to my colleagues is that I am not going to stop, because I owe the people of Arizona a lot better than what we are giving them. We owe them an accountability of why we would spend \$800 million a year to keep a company in business. We owe them an explanation of why we would over the last 2 years spend \$450 million for two ships that the Navy neither wants nor needs because they are made in Mobile, AL. We owe them a lot better

than our performance on this omnibus appropriations bill.

I will be glad to talk more about how each individual was blocked by the other side and would not agree to move forward and the rules of the Senate and all that, but that really doesn't make much difference at the Rotary Club. What makes a difference is that we have wasted billions of dollars of the taxpayers that were neither wanted nor needed nor ever had a hearing in the authorizing committee.

I am proud of the work we do on the Armed Services Committee. We have literally a hearing every day. We spend hours and hours and hours in markups and debate and discussion on these various programs. We have hearings with administration officials. We have hearings in the subcommittees. I am so proud of the bipartisan approach that we take on our Defense authorization bill, working closely with Senator REID and my colleagues on the other side of the aisle. I am proud of the product, after literally thousands of hours of testimony, of study, of voting, and all of that. Then we get a 2,000-page omnibus appropriations bill stuffed with billions of dollars of projects that we never, ever would consider in the authorizing committee.

So the system is broken. The system is broken, and it better be fixed. I am telling my colleagues, especially those on the Appropriations Committee: This will not stand.

I yield the floor.

RECESS

The PRESIDING OFFICER. Under the previous order, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:40 p.m., recessed until 2:15 p.m. and reassembled when called to order by the Presiding Officer (Mr. Scott).

ENERGY POLICY MODERNIZATION ACT OF 2015—Continued

The PRESIDING OFFICER. The Senator from Delaware.

TRIBUTE TO FEDERAL EMPLOYEES

Mr. CARPER. Mr. President, in 2014, I began coming to the Senate floor almost every month. I came here to highlight some of the great work done each and every day by the men and women who serve us in the Department of Homeland Security. I continued that effort throughout much of last year and plan on coming to the Senate floor every month in 2016 with a new story to share. There is simply so much good being done across the Department by the employees, our public servants who work there. I don't think I am going to run out of material anytime soon.

As you know, the Department of Homeland Security is made up of some 22 component agencies and employs over 200,000 Americans. These men and women work around the clock to protect all of us, our families, and our country